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1 EDMUND G. BROWN JR., Attorney General Board of Vocational Nursing of the State of California and Psychiatric Technicians 2 GREGORY J. SALUTE Supervising Deputy Attorney General California Department of Justice 3 NANCY A. KAISER, State Bar No. 192083 4 Deputy Attorney General 300 So. Spring Street, Suite 1702 5 Los Angeles, CA 90013 Telephone: (213) 897-5794 Facsimile: (213) 897-2804 7 Attorneys for Complainant 8 9 BEFORE THE 10 DEPARTMENT OF CONSUMER AFFAIRS BUREAU OF VOCATIONAL NURSING AND PSYCHIATRIC TECHNICIANS 11 STATE OF CALIFORNIA In the Matter of the Accusation Against: 12 Case No. VN 2004-246 13 WAYNE BANCROFT THELWELL 1013 S. Front Street ACCUSATION 14 Soledad, CA 93960 15 Vocational Nurse License No. VN 165471 16 Respondent. 17 18 Complainant alleges: 19 PARTIES 20 Teresa Bello-Jones, J.D., M.S.N., R.N. (Complainant) brings this 21 Accusation solely in her official capacity as the Executive Officer of the Bureau of Vocational Nursing and Psychiatric Technicians, Department of Consumer Affairs. 23 2. On or about January 6, 1994, the Bureau of Vocational Nursing and Psychiatric Technicians issued Vocational Nurse License Number VN 165471 to Wayne 24 Bancroft Thelwell (Respondent). The Vocational Nurse License was in full force and effect at all 25 26 times relevant to the charges brought herein and will expire on October 31, 2009, unless 27 renewed.

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JURISDICTION

3. This Accusation is brought before the Director of Consumer Affairs (Director) for the Bureau of Vocational Nursing and Psychiatric Technicians (Bureau), under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.

STATUTORY PROVISIONS

- 4. Section 2875 of the Business and Professions Code (Code) provides that the Bureau may discipline the holder of a vocational nurse license for any reason provided in Article 3 (commencing with section 2875) of the Vocational Nursing Practice Act.
- 5. Section 118, subdivision (b), of the Code provides that the expiration of a license shall not deprive the Bureau jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated. Under section 2892.1 of the Code, the Bureau may renew an expired license at any time within four years after the expiration.
- 6. Section 477, subdivision (a), of the Code states that "Board" includes "bureau," "commission," "committee," "department," "division," "examining committee," "program," and "agency."
 - Section 2878 of the Code states:

The Board may suspend or revoke a license issued under this chapter [the Vocational Nursing Practice Act (Bus. & Prof. Code, 2840, et seq.)] for any of the following:

- (a) Unprofessional conduct, which includes, but is not limited to, the following:
- (1) Incompetence, or gross negligence in carrying out usual nursing functions.
- (d) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violating of, or conspiring to violate any provision or term of this chapter.

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REGULATORY PROVISIONS

8. California Code of Regulations, title 16, section 2519, states;

As set forth in Section 2878 of the Code, gross negligence is deemed unprofessional conduct and is a ground for disciplinary action. As used in Section 2878 "gross negligence" means a substantial departure from the standard of care which, under similar circumstances, would have ordinarily been exercised by a competent licensed vocational nurse, and which has or could have resulted in harm to the consumer. An exercise of so slight a degree of care as to justify the belief that there was a conscious disregard or indifference for the health, safety, or welfare of the consumer shall be considered a substantial departure from the above standard of care.

9. California Code of Regulations, title 16, section 2520, states:

As set forth in Section 2878 of the Code, incompetence is deemed unprofessional conduct and is a ground for disciplinary action. As used in Section 2878 "incompetence" means the lack of possession of and the failure to exercise that degree of learning, skill, care and experience ordinarily possessed and exercised by responsible licensed vocational nurses.

10. California Code of Regulations, title 16, section 2521, states, in part, that:

For the purposes of denial, suspension, or revocation of a license pursuant to Division 1.5 (commencing with Section 475) of the Business and Professions Code, a crime or act shall be considered to be substantially related to the qualifications, functions or duties of a licensed vocational nurse if to a substantial degree it evidences present or potential unfitness of a licensed vocational nurse to perform the functions authorized by his license in a manner consistent with the public health, safety, or welfare. Such crimes or acts shall include but not be limited to those involving the following:

- (c) Violating or attempting to violate, directly or indirectly, or assisting in or abetting the violation of, or conspiring to violate any provision or term of Chapter 6.5, Division 2 of the Business and Professions Code.
 - 11. Section 2518.5 of the Code states, in part, that:

The licensed vocational nurse performs services requiring technical and manual skills which include the following:

- (a) Uses and practices basic assessment (data collection), participates in planning, executes interventions in accordance with the care plan or treatment plan, and contributes to evaluation of individualized interventions related to the care plan or treatment plan.
 - (b) Provides direct patient/client care by which the licensee:
 - (1) Performs basic nursing services as defined in subdivision (a).
 - Section 2518.6 of the Code states, in part, that:

- (a) A licensed vocational nurse shall safeguard patients'/clients' health and safety by actions that include but are not limited to the following:
- (2) Documenting patient/client care in accordance with standards of the profession.

COST RECOVERY

13. Section 125.3 of the Code provides that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

STATEMENT OF FACTS

- 14. While employed as a per diem or registry nurse, Respondent, a vocational nurse, worked at Parkview Community Hospital Medical Center in Riverside, California ("Parkview"). On or about August 11, 2004, Respondent was assigned to work the night shift on the Bariatric Unit at Parkview. Respondent was assigned to care for L.E., a female adult patient who had undergone Gastric Bypass surgery earlier that day. Respondent did not monitor patient L.E.'s urine output after the surgery as ordered by the doctor. The doctor's orders included monitoring the patient's urine output and calling the doctor if the patient's urine output was less than 40 cc in two hours, which would require the patient's urine output to be checked at least every two hours.
- 15. Respondent admitted that he did not check the patient's urine output every two hours during his shift. He claimed that he checked the patient's urine bag near midnight and then again at 7:00 a.m., after being questioned by the oncoming registered nurse. At 7:00 a.m. the patient's urine bag was empty. Subsequently, the patient's condition deteriorated. On or about August 12, 2004, the patient was moved to the ICU. On or about August 13, 2004, the

^{1.} Bariatrics is a branch of medicine that deals with the treatment of obesity.

1	patient was taken back to the operating room to repair a leak in her bowel. The patient died later
2	that day.
3	FIRST CAUSE FOR DISCIPLINE
4	(Incompetence and/or Gross Negligence)
5	 Respondent is subject to disciplinary action under sections 2875 and 2878,
6	subdivision (a)(1) of the Code, on the grounds of unprofessional conduct as defined in California
7	Code of Regulations, title 16, sections 2519 and 2520, in that Respondent committed acts of
8	incompetence and/or gross negligence, by failing to monitor patient L.E.'s urine output per
9	doctor's orders, as more fully described above in paragraphs 14 and 15.
10	SECOND CAUSE FOR DISCIPLINE
11	(Failure to Practice Basic Assessment)
12	 Respondent is subject to disciplinary action under sections 2875 and 2878,
13	subdivision (a), on the grounds of unprofessional conduct for violating California Code of
14	Regulations, title 16, section 2518.5, subdivision (a), in that Respondent failed to use and
15	practice basic assessment (data collection) in accordance with the care plan or treatment plan
16	when he failed to monitor patient L.E.'s urine output per doctor's orders, as more fully described
17	above in paragraphs 14 and 15.
18	THIRD CAUSE FOR DISCIPLINE
19	(Failure to Perform Basic Nursing Services)
20	 Respondent is subject to disciplinary action under Section 2878,
21	subdivision (a), on the grounds of unprofessional conduct for violating California Code of
22	Regulations, title 16, section 2518.5, subdivision (b)(1), in that Respondent failed to perform
23	basic nursing services when he failed to monitor patient L.E.'s urine output per doctor's orders,
24	as more fully described above in paragraphs 14, 15, and 16.
25	FOURTH CAUSE FOR DISCIPLINE
26	(Failure to Adhere to Standards of the Profession)
27	 Respondent is subject to disciplinary action under Section 2878,
28	subdivisions (a) and (d), in conjunction with California Code of Regulations, title 16, section

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1	2518.6, subdivision (a)(2), on the grounds of unprofessional conduct, in that Respondent failed to
2	safeguard patient L.E.'s health and safety when he failed to monitor patient L.E.'s urine output
3	per doctor's orders, as more fully described above in paragraphs 14 and 15.
4	FIFTH CAUSE FOR DISCIPLINE
5	(Unprofessional Conduct)
6	17. Respondent's license is subject to disciplinary action under sections 2875
7	and 2878 of the Code, in that Respondent committed acts of unprofessional conduct, as more
8	fully described above in paragraphs 14 and 15.
9	<u>PRAYER</u>
10	WHEREFORE, Complainant requests that a hearing be held on the matters herein
11	alleged, and that following the hearing, the Director issue a decision:
12	 Revoking or suspending Vocational Nurse License Number VN 165471,
13	issued to Wayne Bancroft Thelwell;
14	 Ordering Wayne Bancroft Thelwell to pay the Bureau of Vocational
15	Nursing and Psychiatric Technicians the reasonable costs of the investigation and enforcement of
16	this case, pursuant to Business and Professions Code section 125.3; and,
17	 Taking such other and further action as deemed necessary and proper.
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19	DATED: December 30, 2008
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21	Jun Bed Day
22	PERESA BELLO-JONES, J.D., M.S.N., R.N. Executive Officer
23	Bureau of Vocational Nursing and Psychiatric Technicians Department of Consumer Affairs
24	State of California Complainant
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